

1 **Restoration goals: why are fauna overlooked in the process of recovering functioning**
2 **ecosystems and what can be done about it?**

3

4 **Abstract**

5

6 Despite the evidence that fauna play complex and critical roles in ecosystems (e.g. pollination
7 and nutrient cycling) and the knowledge that they need to be considered in restoration, fauna
8 often remain poorly represented in restoration goal-setting, monitoring, and assessments of
9 restoration success. Fauna clearly are integral to the aspirations of achieving full ecosystem
10 recovery. However, over-reaching assumptions about their unassisted return to restored sites,
11 minimal consideration of, or requirements for fauna monitoring in regulatory guidance and
12 standards, and low investment appear to have led to the historically vegetation-centric
13 approaches to rehabilitation and ecological restoration. We argue that ecological complexities
14 render assumptions of unassisted fauna return inappropriate in many situations and may
15 represent a missed opportunity to enhance ecological outcomes and improve restoration
16 trajectories. We advocate for greater consideration of fauna as facilitators of ecological
17 restoration, and, particularly for well-funded projects, for monitoring to place greater emphasis
18 on examining the behaviour and resilience of restored fauna communities. There is a clear need
19 for both industry and regulators to recognise that fauna can be crucial facilitators of restoration
20 and appreciate that the return and monitoring of functional faunal communities can be costly,
21 challenging, and may require detailed study across a wide range of taxonomic groups. Failure
22 to advance from business-as-usual models may risk leaving a legacy of ostensibly functional,
23 but biodiversity-depauperate, restored ecosystems.

24

25 **Keywords:** Ecological restoration; ecological monitoring; ecosystem engineers; ecosystem
26 functioning; restoration policy; rehabilitation

27

28 **Implications for managers:**

- 29 • Fauna play critical ecological roles in ecosystems, and the complexity of biological
30 systems may render assumptions of unassisted fauna return inappropriate.
- 31 • Attitudes to fauna goal setting and monitoring must change if we are to meet the
32 increasing aspirations for ecological restoration to achieve full ecosystem recovery.
- 33 • Restoration and rehabilitation monitoring projects should, wherever possible, include
34 assessments of the complex behavioural and ecological interactions of fauna with
35 their environment
- 36 • The efficacy of new monitoring technologies must be empirically tested to ensure
37 they offer accurate, as well as cost effective, monitoring solutions for restoration
38 practitioners
- 39 • Practitioners need clear and unambiguous, internationally-consistent guidance on how
40 restoration standards and regulatory expectations can be achieved

41

42 **Introduction**

43

44 We are entering the age of ecological restoration. The importance of returning disturbed and
45 degraded landscapes to resilient, self-sustaining, and functional ecosystems on a global scale
46 is increasingly being recognised (Standards Reference Group SERA 2017; Gann *et al.* 2019;
47 Miller *et al.* 2017). However, rehabilitation and ecological restoration have historically been
48 flora-centric (McAlpine *et al.* 2016), focussing predominantly on landform stability and
49 examination of vegetation structure and communities (Ruiz-Jaen and Mitchell Aide 2005;

50 Koch *et al.* 2010). Indeed, both ‘rehabilitation’ and ‘restoration’ have historically been
51 somewhat synonymous with ‘revegetation’ (Cross *et al.* 2017), leading to a focus in the last
52 few decades on returning plant diversity at appropriate densities in degraded landscapes.

53
54 There is clear and compelling evidence that fauna from multiple trophic levels play crucial and
55 regionally-variable roles in ecosystem function, and that ecosystem function is tightly linked
56 to fauna diversity (e.g., Gagic *et al.* 2015). For example, earthworms and termites (König 2006;
57 Jouquet *et al.* 2011; Blouin *et al.* 2013), and burrowing mammals (Davidson *et al.* 2012;
58 Coggan *et al.* 2018) act as soil engineers and play critical roles in soil modification, particularly
59 in semi-arid regions (Pate *et al.* 1998; Debruyn and Conacher 1995). Birds aid in the seed
60 dispersal and pollination of many native plants (Carlo *et al.* 2016; Wenny *et al.* 2016), often
61 playing a facilitator role in ecological restoration (Reid *et al.* 2015; Ritchie *et al.* 2017). Even
62 reptiles have recognised roles in pollination (Godínez-Álvarez 2004), seed dispersal (Valido
63 and Olesen 2007), and prey-regulation (Cortés-Gomez *et al.* 2015).

64
65 There have been numerous calls for fauna to receive greater consideration in restoration
66 projects (Majer 1989; Majer 2009; Lindell 2008; Cross *et al.* 2019). While some studies report
67 on the responses of fauna to landscape revegetation, for example in agricultural areas of
68 Australia (Munro *et al.* 2007), the poor representation of fauna in studies of ecosystem recovery
69 continues to be reported across numerous landscape degradation processes, including
70 broadacre agriculture (Catterall 2018; McAlpine *et al.* 2016), forestry (Jansen 2005; Rodrigues
71 *et al.* 2009), mining (Cross *et al.* 2019), and the creation of novel ecosystems, for example,
72 through climate change (Kennedy *et al.* 2013).

73

74 Fauna are clearly integral to the aspirations of achieving ~~full~~ ecosystem recovery (i.e., the state
75 whereby all ecosystem attributes closely resemble those of the reference ecosystem) (Standards
76 Reference Group SERA 2017; Gann *et al.* 2019). So, we ask i) why are fauna often overlooked
77 in the monitoring of rehabilitation and restoration projects, particularly monitoring beyond
78 assessments of only presence or absence, such as behavioural responses and habitat use, and
79 ii) how might this oversight be addressed by future projects, such that fauna are adequately
80 considered in projects of all scales from small community conservation initiatives to large
81 mining rehabilitation and restoration programs?

82

83 **A four-fold problem: *assumptions, a lack of innovation, misdirected investment, and***
84 ***ambiguous guidance***

85

86 *Assumptions.* Approaches to ecological recovery and restoration are often built around the
87 theory that animals will return to pre-disturbance abundance, diversity, and community
88 dynamics once the ecosystem's vegetation has been established (Frick *et al.* 2014; Hale *et al.*
89 2015; McAlpine *et al.* 2016). Summarised as the Field of Dreams Hypothesis, or 'build it and
90 they will come' (Palmer *et al.* 1997; Cristescu *et al.* 2012), this assumption is appealing in
91 theory and seems to be entrenched in the attitudes of practitioners to ecosystem recovery.
92 However, this theory fails to recognise critical plant-animal interactions that are integral to
93 ecosystem function (Tomlinson *et al.* 2017), and few studies have rigorously tested whether
94 fauna from different functional groups do return to restored ecosystems (Hale *et al.* 2015; Cross
95 *et al.* 2019). While some studies assess faunal responses to variation in habitat conditions (e.g.,
96 Riffel *et al.* 2001; Poulsen 2002; Cross *et al.* 2016), these are predominantly assessments of
97 presence or absence, and in a limited selection of anthropogenic landscape impacts (e.g., forest
98 management and agriculture) (Tews *et al.* 2004; Cahall *et al.* 2013). Returning physical habitat

99 structure was considered by Hilderbrand *et al.* (2005) to be unlikely to facilitate natural
100 recolonisation by fauna ^[t1] or the return of ecological function to a state comparable to that of
101 the reference, pre-disturbance system.

102

103 While it is possible that the Field of Dreams Hypothesis holds true for some faunal assemblages
104 and ecosystems, recovering diverse animal communities to pre-disturbance biodiversity and
105 abundances can be exceptionally difficult, both to achieve ^[t2] and to monitor (Cross *et al.* 2019;
106 Cristescu *et al.* 2012; Perring *et al.* 2015). For example, presence/absence studies are useful
107 tools in monitoring populations and identifying critical habitats and resources for population
108 support (Mackenzie 2005) but provide little evidence of the ability of communities to reproduce
109 at self-sustaining rates (Aldridge and Boyce 2007; Lindell 2008). In contrast, behavioural
110 studies can address these critical knowledge gaps, and aid in understanding movement ecology,
111 habitat use, and critical resource requirements that facilitate the long-term support and
112 functionality of fauna populations (Lindell 2008). The inherent complexity in natural
113 ecosystems means it is probably inappropriate to rely upon assumptions, such as the Field of
114 Dreams hypothesis, when undertaking restoration (Palmer *et al.* 1997). It is vital to our pursuit
115 of knowledge that every opportunity is taken to include assessments of the complex
116 behavioural and ecological interactions of fauna with their environments in restoration and
117 rehabilitation monitoring projects. While this is not affordable in all projects, it is our view that
118 investment in such research should be carried out in all mitigation projects (e.g. mining and
119 other commercial developments), with the development of partnerships between non-profit
120 restoration organisations and research organisations to be highly encouraged. Such research
121 will substantially aid in understanding the mechanistic processes facilitating fauna return to
122 altered and disturbed landscapes.

123

124 *Change requires greater investment and innovation, and the efficacy of restoration monitoring*
125 *is constrained by cost.* Significant innovation is required in the monitoring of fauna, as current
126 approaches are clearly insufficient to determine and quantify the capacity of restored systems
127 to support self-sustaining and functional animal assemblages. It is critical that assessments
128 adopt methods that not only facilitate the survey of a wider range of taxa, but that monitoring
129 also provides tangible information on behavioural and ecological responses, such as habitat
130 utilisation, population structure and the resilience of communities to change. Effective
131 projection of the trajectory of ecological restoration requires extensive and continuous
132 monitoring over a wide suite of ecological parameters ([Standards Reference Group SERA,](#)
133 [2017, Gann et al. 2019](#)), not just assessment of bioindicator species or only one ecosystem
134 metric (e.g., plant species composition; Herrick *et al.* 2006).

135
136 Returning biodiverse and representative animal communities to restored ecosystems can be
137 costly, both in terms of its execution and monitoring (Cristescu *et al.* 2012; Perring *et al.* 2015).
138 For example, the release of only 55 juvenile individuals of a threatened waterbird as part of an
139 ecological recovery program in the Mediterranean was estimated to cost nearly US\$200,000
140 per annum (Martínez-Abraín *et al.* 2011); recovery efforts to restore Caribou (*Rangifer*
141 *tarandus*) populations in Alberta reached nearly US\$9 million per km² (Schneider *et al.* 2010);
142 and the cost of translocating and tracking large carnivores in Namibia averaged US\$2000 per
143 individual (with a maximum cost of US\$8000). Costs are a major influence upon social and
144 corporate responsibility in industry (e.g., Laurence 2011; Govindan *et al.* 2014).

145
146 Although the costs of comprehensive ecological monitoring remain high, a suite of new
147 technologies offering novel methods for biodiversity monitoring, such as the detection of
148 environmental DNA (eDNA; e.g., Fernandes *et al.* 2018; Kamoroff and Goldberg 2018), and

149 the application of drones (e.g., Pirrotta *et al.* 2017; Buters *et al.* 2019), are likely to result in
150 more rapid, accurate and affordable techniques into the future. While these technologies
151 present excellent opportunities to increase the speed, scale and replicability of restoration
152 monitoring, they remain in their experimental infancy, or are limited in their applicability at
153 broad scale. For example, eDNA is constrained by similar factors as traditional measures of
154 biodiversity assessment in that it provides information only on species presence or absence
155 rather than selective habitat use or key ecological interactions by fauna, it fails to distinguish
156 between living or dead specimens, it provides little information on habitat occupancy of wide-
157 ranging or itinerant taxa (e.g., peripatetic species), and is unlikely to provide accurate measures
158 of the ability for populations to persist in restored landscapes (Kamoroff and Goldberg 2018).
159 Significant future investment is required before these technologies can be accurately and
160 reliably applied to restoration monitoring at broad scales.

161

162 *Vague legislative frameworks and slow uptake by practitioners.* Rehabilitation or restoration
163 of landscapes to functional, self-sustaining and resilient ecosystems following degradation is
164 increasingly a legislative requirement in regions such as Australia (e.g. Wardell-Johnson *et al.*
165 2015; Stevens *et al.* 2016), China (e.g., Ran *et al.* 2013; Lei *et al.* 2016), Europe (e.g. Balaguer
166 *et al.* 2014; Šebelíková *et al.* 2016), and South America (e.g. Aronson *et al.* 2011; Balaguer *et*
167 *al.* 2014). However, policy guidelines in these regions are often vague in their reference to
168 fauna or divest the responsibility of setting restoration targets and monitoring goals to
169 practitioners. For example, mine closure policies in major mineral extraction provinces such as
170 North America, South America, and Australia, largely focus on waste management and
171 landform stability and often make only ambiguous reference to flora and fauna ‘management’
172 (e.g., Garcia 2008; DMP-EPA 2015; DMIRS 2018). While guidance on mine closure in some
173 Australian states includes statements about requiring rehabilitated and restored areas to

174 ‘provide appropriate habitat for fauna’, and suggest that practitioners should ensure ‘fauna
175 utilisation, abundance, and diversity are present in appropriate proportions’ and ‘maintain
176 representation, diversity, viability, and ecological function at the species, population, and
177 community levels’ (DEHP 2014; DMP-EPA 2015; DMIRS 2018), little direction is provided
178 on how these targets should be achieved or monitored. The underpinning principles of the
179 International Principles and Standards for the Practice of Ecological Restoration (Gann *et al.*
180 2019) clearly articulate the importance of considering fauna in the restoration equation and
181 highlight the need for adaptive management and ongoing monitoring in restoration. However,
182 the Standards also provide limited advice on the methodology required to monitor these
183 interactions and complexity. If practitioners around the world are to meet, and exceed, the
184 growing societal and regulatory expectations for ecological recovery placed upon them
185 (Stevens and Dixon 2016; Cross *et al.* 2017), they need strong leadership that provides
186 unambiguous and internationally-consistent guidance on how these expectations can be
187 attained (Silveira *et al.* 2019). Where the political environment is such that governments are
188 permitting habitat clearance but are unwilling or unable to provide this leadership to ensure
189 fauna losses do not ensue, the scientific community must take on this mantle not only to
190 advocate for change on their behalf, but also to provide clear, evidence-based and effective
191 standards and solutions.

192

193 **Concluding remarks**

194

195 The goal of ecological restoration (Gann *et al.* 2019) is, ideally, full ecosystem recovery
196 (particularly in compensatory cases, such as mining, involving degradation of intact
197 ecosystems). This remains the case even if outcomes take long time-frames, as attaining full
198 recovery is a challenging prospect (Gann *et al.* 2019). We acknowledge that the ecological

199 study required to fully understand complex biological systems is not always possible, or,
200 indeed, justifiable, for every restoration project. However, this limitation emphasises the
201 importance of undertaking detailed ecological research in the context of ecological restoration
202 wherever logistics and funding allow. In such cases research should focus increasingly upon
203 examining the nexus between the practice and science of ecological restoration, utilising
204 restoration projects as field laboratories to empirically test whether the assumptions of
205 restoration hold true for different ecosystems in different regions in response to different types,
206 scales and severities of disturbance. Aspirations for ecological recovery are positively shifting,
207 and practitioners are increasingly recognising the need for further research to ensure restoration
208 standards are met even if they remain flora-centric (e.g., Rokich 2016). Both practitioners and
209 regulators must increasingly consider the value of, and the role played by, fauna in ecosystem
210 recovery if a goal of full ecosystem recovery (or even substantial partial recovery) is to be
211 achieved. It is not appropriate to simply assume that restored habitats will attract and sustain
212 functional and representative faunal assemblages. Attitudes to fauna monitoring must change
213 if we as a community are to meet the increasing aspirations of ecological restoration to full
214 ecosystem recovery.

215

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